

Presented By:

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Themes for the 2025-26 Governor's Budget



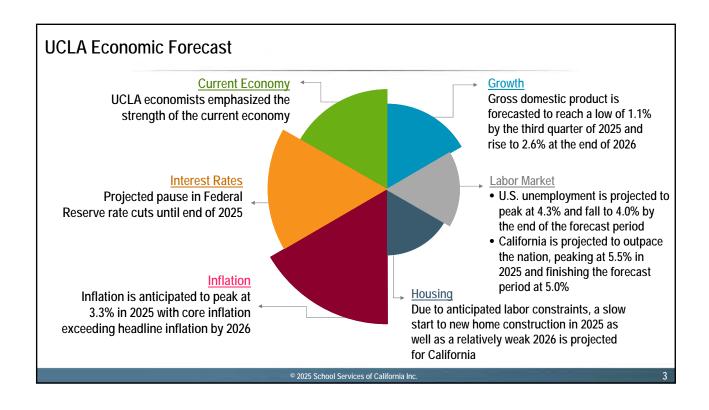
- Governor Gavin Newsom released his 2025-26 proposal amidst one of California's most devastating natural disasters
 - Employs the tenets of stability and resilience to protect California residents and the state's economy
 - Budget resilience is confronted by calls to expand essential services in an increasingly unaffordable state
- Following last year's proposed Proposition 98 "maneuver" to reduce education funding in the long term, his current proposal appears to under-appropriate the 2024-25 minimum guarantee by \$1.6 billion
- Amidst stable Proposition 98 funding, the Governor proposes an education budget that invests in core instruction and learning
- The protection of every Proposition 98 dollar is critical to ensure local leaders can provide high-quality education and services to their students

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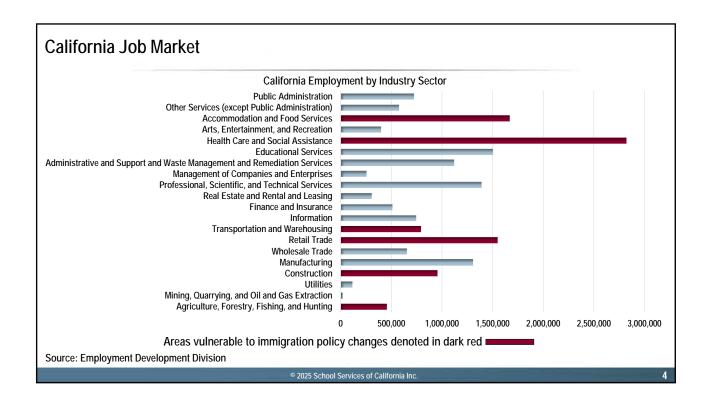
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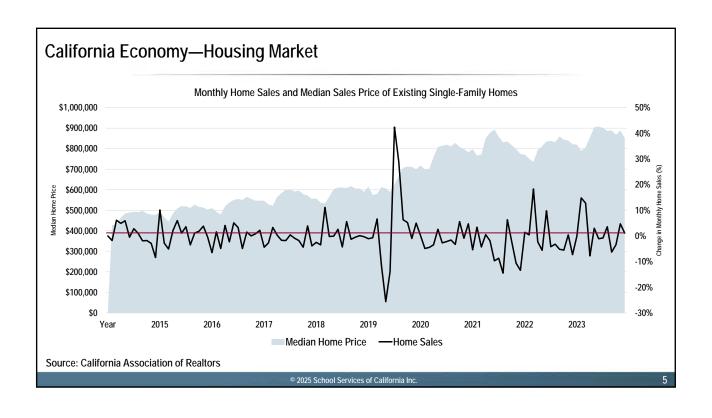


Overview of the State Budget and the Economy

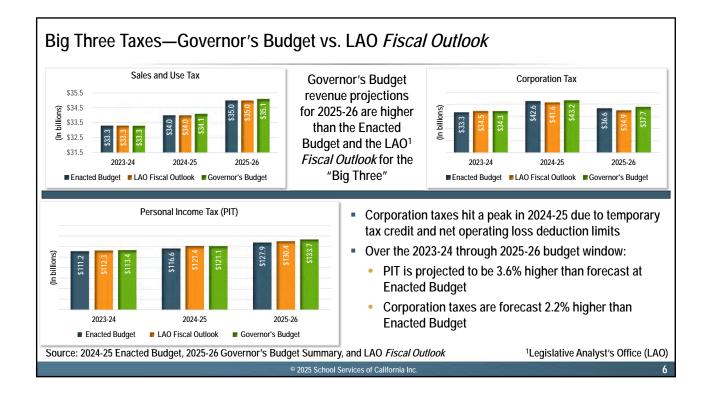


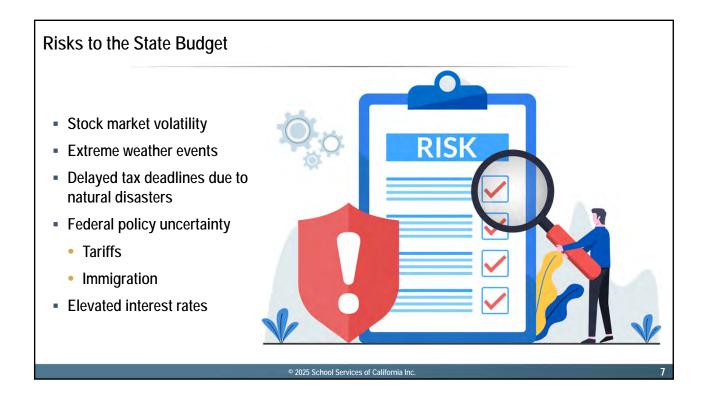




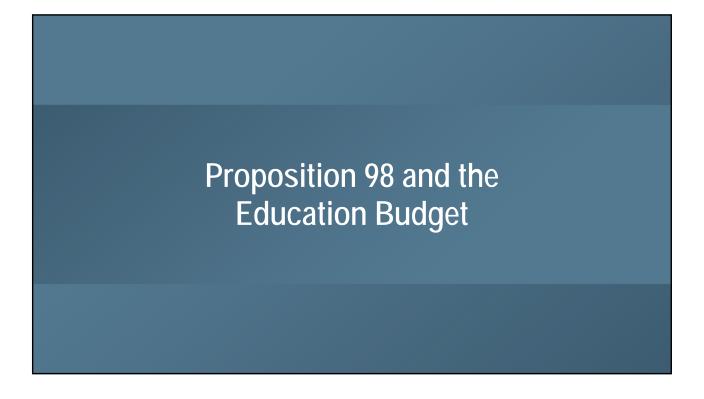


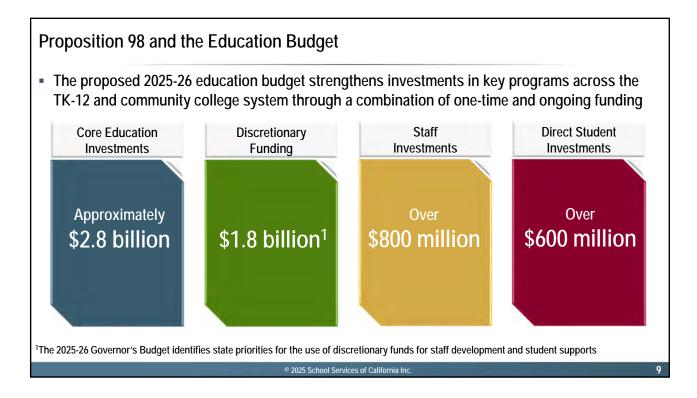














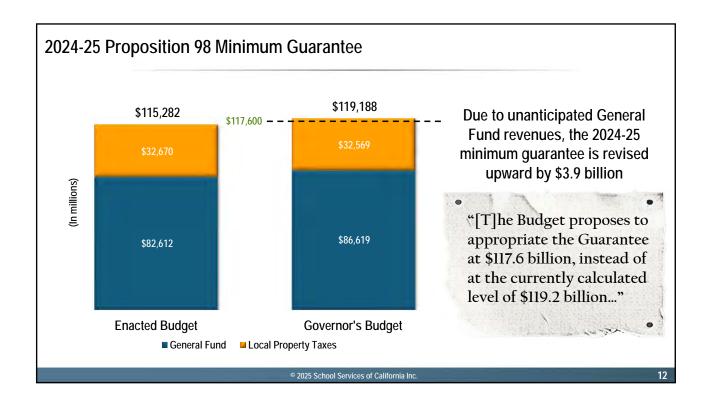
Proposition 98 and the Education Budget • The Governor's Budget invests a sizeable share of available Proposition 98 revenues in one-time programs in the TK-12 and community college system Ongoing funding is dedicated to funding basic apportionments and ancillary education programs Community Almost 60% TK-12 Spending College Spending One-time funding is used to support infrastructure needs and professional development Ongoing **Over 40%** One-Time

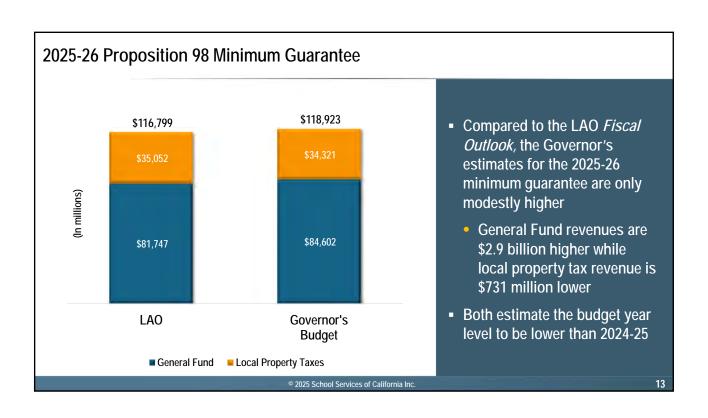
2023-24 Proposition 98 Minimum Guarantee and the Maintenance Factor

- As a result of the Legislature's action and the Governor's approval to suspend Proposition 98 in 2023-24, there is no adjustment to the prior-year minimum guarantee
- However, when the state suspends Proposition 98, it is obligated to restore education funding equal to the difference between Test 2 and the suspension level

Proposition 98 Suspension and Maintenance Factor In 2023-24, the difference between Due to unanticipated growth Test 2 funding and the in General Fund revenues, the **Obligation** Payment suspension level modestly state's Maintenance Factor narrowed at Governor's Budget payment increased in 2024-25 Reduces the estimated From \$4.1 billion at the **Maintenance Factor obligation** 2024-25 Enacted Budget to \$5.6 billion at Governor's From \$8.3 billion to \$8.0 billion **Budget** © 2025 School Services of California Inc









Risks to Proposition 98 and the Education Budget

Certifying the Proposition 98 Minimum Guarantee

 The 2024-25 Enacted Budget included a negotiated agreement impacting the final certification of the Proposition 98 minimum guarantee

IRS¹ and California extend 2024 tax filing deadline for Los Angeles County

Final certification of the minimum guarantee is deferred when the personal income and corporation tax filing deadline is extended by the IRS in counties that collectively contributed more than 50% of those revenues in the prior year

POPULATION

The population of Los Angeles County makes up 25% of total state population and exceeds the nation's most populous city—New York City—at 9.8 million residents

FORTUNE 500 COMPANIES

Los Angeles County is home to 14 Fortune 500 companies, including the Walt Disney Company, Dole Food Company, and AECOM Technologies

¹Internal Revenue Service

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Risks to Proposition 98 and Local Budgets

 The education community can breathe a collective sigh of relief as the Governor's Budget contains fewer risks to Proposition 98 and local budgets than recent past

Eliminates reliance on one-time funding to support the Local Control Funding Formula (LCFF) and other ongoing costs

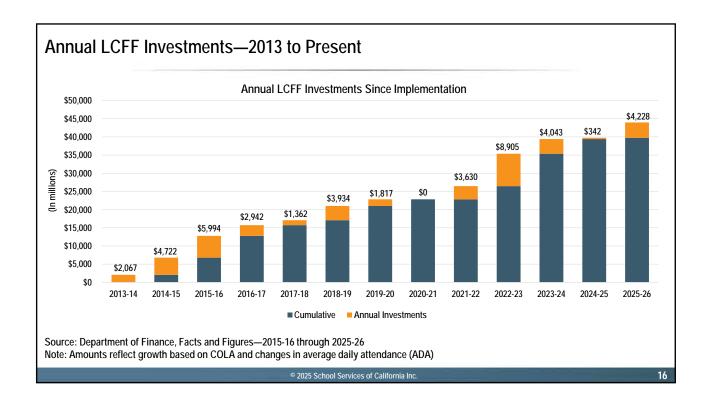
Slowly replenishing the Proposition 98 reserve for times of uncertainty and fiscal turmoil

Fully funding cost-of-living adjustment (COLA)

 The greatest risk to local budgets are <u>local</u>—accounting and budgeting for enrollment changes and rising costs continue to be critical for fiscal health management

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2025-26 LCFF Funding Factors

Grade Span	TK-3	4-6	7-8	9-12
2024-25 Base Grant per ADA	\$10,025	\$10,177	\$10,478	\$12,144
2.43% COLA	\$244	\$247	\$255	\$295
2025-26 Base Grant per ADA	\$10,269	\$10,424	\$10,733	\$12,439
Grade Span Adjustment	\$1,068	-	-	\$323
2025-26 Adjusted Base Grant per ADA	\$11,337	\$10,424	\$10,733	\$12,762
20% Supplemental Grant per ADA ¹	\$2,267	\$2,085	\$2,147	\$2,552
65% Concentration Grant per ADA ²	\$3,316	\$3,049	\$3,139	\$3,733

³Inclusive of an additional \$3,252 for the student-to-adult ratio reduction from 12:1 to 10:1

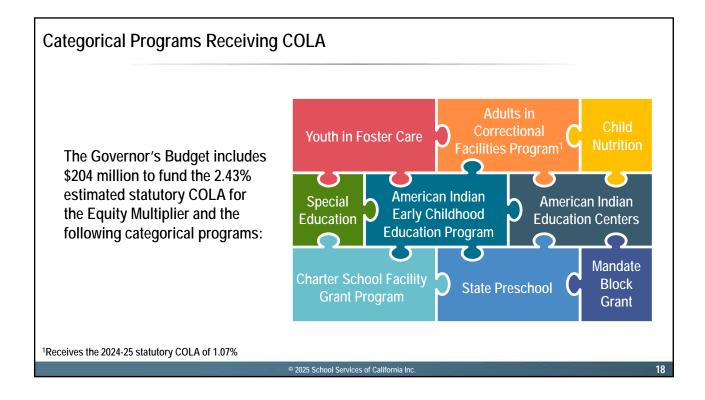
⁴Transitional Kindergarten

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²Maximum amount per ADA—to arrive at LEA's grant amount, multiply adjusted base grant per ADA by 65% and UPP above 55%



LCFF Equity Multiplier

Eligibility

Schools with prior-year nonstability rates greater than 25% and prior-year socioeconomically disadvantaged pupil rates greater than 70%

- In 2023-24, there were 968 eligible schools
- In 2024-25, School Services of California Inc. (SSC) projects there will be 1,012 eligible schools¹
 - o 246 newly eligible schools
 - 195 schools from 2023-24 are no longer eligible

The Governor's
Budget applies the
estimated statutory
COLA to
Equity Multiplier
funds, bringing the
total state investment
to \$311 million in

2025-26

Allocation

Funding allocated per student, using school's total prior-year adjusted cumulative enrollment

- In 2023-24, the per-pupil rate was \$1,052.61
- In 2024-25, SSC projects the per-pupil rate will be \$933.731
- The 2025-26 per-pupil rate will be available in February 2026

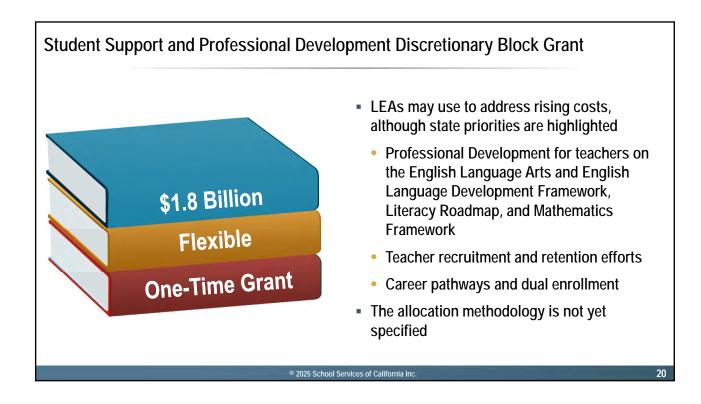
Minimum of \$50,535 per eligible school in 2024-25 and \$51,763² in 2025-26

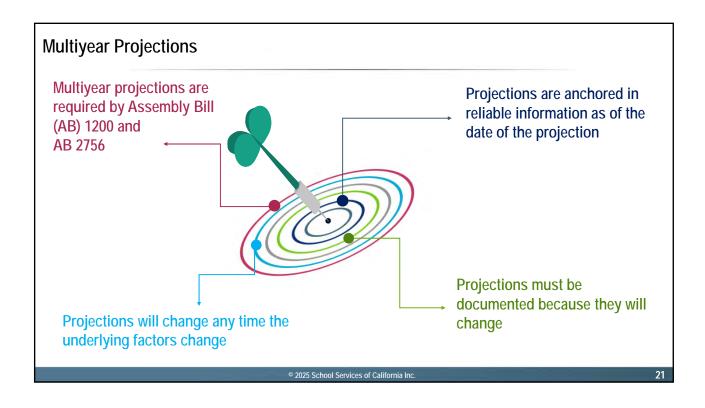
Equity Multiplier funds must be used for evidence-based services and supports for students at Equity Multiplier schools and the funds must be included in the Local Control and Accountability Plan (LCAP)

¹California Department of Education (CDE) is expected to publish the list of Equity Multiplier schools and the per-pupil rate in February; ²Adjusted for COLA beginning in 2024-25

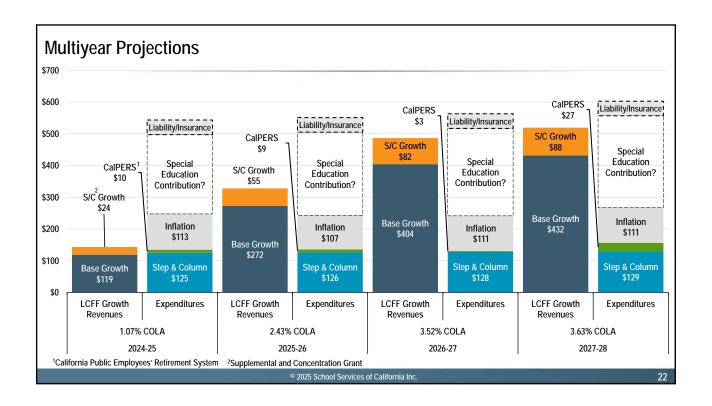
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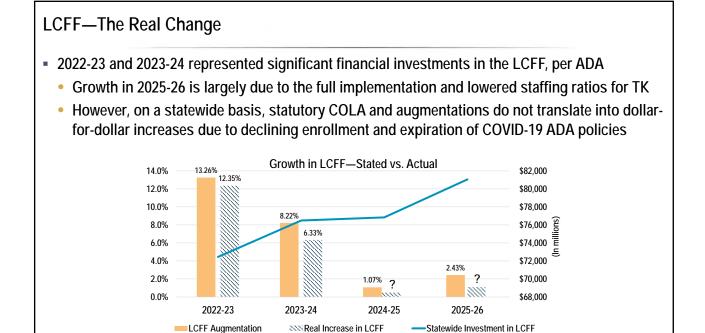










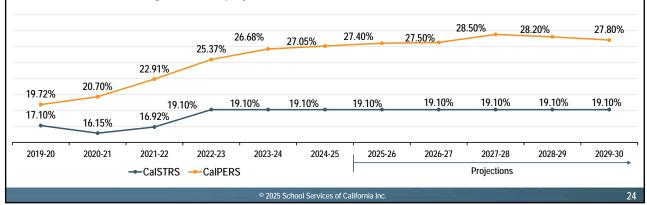


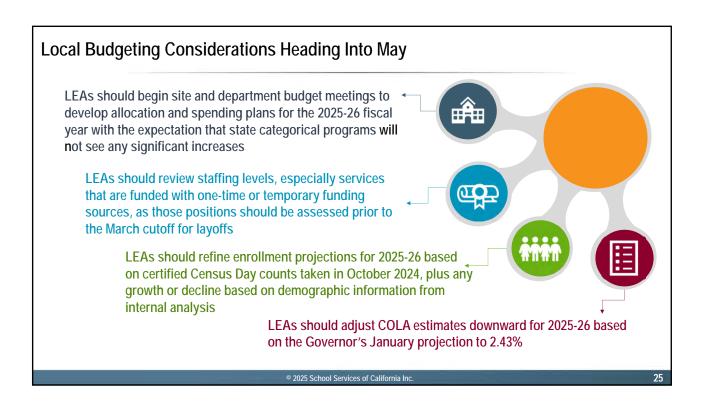


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CalPERS and CalSTRS Employer Contribution Rates

- The California State Teachers' Retirement System (CalSTRS) employer contribution rate has leveled off
 - According to CalSTRS, an annual employer contribution rate of 19.1% would eliminate the employer's unfunded liability three years ahead of schedule based on the CalSTRS full funding plan
- On the other hand, CalPERS rates are projected to continue their upward climb before falling in 2028-29 and 2029-30, according to revised projections released in fall 2024







Executive Order N-6-25

- In response to the January wildfires, Executive Order N-6-25 was issued which provides sweeping relief for LEAs that closed, or are receiving students, as a result of the wildfires
 - The following apply to LEAs in Los Angeles County

School Closures

In lieu of a complete J-13A, the superintendent of the affected LEA will need to certify in writing to the State Superintendent of Public Instruction which schools were closed as a result of the wildfire

LEAs will also need to certify in writing that the LEA has a compliant Independent Study Plan

Instructional Time

Eligible LEAs that closed schools will not be required to make up lost instructional days and time so long as the closure is necessary to address the direct impact of the emergency

Class Size/Residency

Class size and ratio requirements in grades TK-8, including grade span averages, are suspended for classes that are impacted by the emergency

Residency requirements for students attending schools impacted are suspended for the remainder of the fiscal year

Additional guidance related to emergency waivers can be found on the CDE website at https://www.cde.ca.gov/fg/aa/pa/j13a.asp

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Universal Transitional Kindergarten—Full Implementation

TK Requirements for 2025-26 and beyond

2025-26

Offer TK to four-year-olds whose fourth birthday occurs by September 1; inclusive

Certification Requirements

Credentialed teachers who are first assigned to a TK classroom after July 1, 2015, must have one of the following by <u>August 1, 2025</u>:

- At least 24 units in early childhood education (ECE), child development, or both
- A child development teacher permit or an ECE specialist credential
- Met specified criteria of professional experience with preschool children set by LEA governing board

Class Size and Classroom Ratios

- Average class size per school site: 24 students
- Class size ratio per TK classroom: 10:1
- In 2024-25, the average class size ratio <u>per school site</u> is 12:1, not including early enrollment TK

Failure to comply with requirements carry fiscal penalties

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Universal Transitional Kindergarten—Proposals

Current Law

Governor's Budget Proposal

In 2025-26, TK will be available to four-year-olds whose fourth birthday occurs by September 1 of the school year



Includes a total of \$2.4 billion ongoing (inclusive of prior years' investments) for full implementation of universal TK in 2025-26, including funds for the final eligibility expansion of the birthdate to September 1

Includes an intent to fund the 10:1 student-toadult ratio that is required starting in 2025-26



Provides a total of \$1.5 billion ongoing for the ratio requirement

TK students are exempt from taking the English Language Proficiency Assessments for California



Invests \$10 million one-time Proposition 98 funding for the state to provide a new English language screener for TK students

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Expanded Learning Opportunities Program

	2021-22	Current Law	Governor's Budget Proposal
Total Funding	\$1.0 billion ongoing plus \$754 million one-time	\$4.0 billion ongoing	\$4.4 billion ongoing
Requirement to offer the program and provide access for grades TK-6	Must offer the program to all unduplicated students and provide access to at least 50% of unduplicated students	 UPP ≥ 75% must offer and provide access to <u>all</u> students UPP < 75% must offer and provide access to all <u>unduplicated</u> students 	 UPP ≥ 55% must offer and provide access to <u>all</u> students UPP < 55% must offer and provide access to all <u>unduplicated</u> students
Per-Pupil Amount	UPP ≥ 80%: \$1,170.00 UPP < 80%: \$672.19	UPP ≥ 75%: \$2,750.00 in 2024-25 UPP < 75%: \$1,579.55 ¹ in 2024-25	UPP ≥ 55%: \$2,750.00 in 2025-26 UPP < 55%: TBD in 2025-26

¹Subject to change at the First Principal and Second Principal Apportionments (P-1 and P-2)

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Learning Recovery Emergency Block Grant

The Governor's Budget restores \$378.6 million to the LREBG, which supports learning recovery initiatives through the 2027-28 school year

- The Learning Recovery Emergency Block Grant (LREBG), initially funded at \$7.9 billion, was cut by in the 2023 Budget Act leaving \$6.8 billion
- Recall, the LREBG requirements were changed in the 2024 Budget Act—beginning in the 2025-26 school year, to utilize these funds, LEAs must conduct a new student needs assessment and include expenditures and actions in the LCAP



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Educator Investments

 In recognition of the pervasive staffing shortages, the Governor's Budget emphasizes removing barriers to the teaching profession and supporting current educators through professional training with one-time Proposition 98 investments:

Teacher Recruitment Incentive Grant Program

\$150 million:

 Creates a new Teacher Recruitment Incentive Grant Program which provides financial assistance for teacher candidates



Board Certification

\$100 million:

 Extends the timeline for the National Board Certification Incentive Program for teachers that support and mentor other instructional staff in high poverty schools

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Literacy Investments—Proposition 98 One-Time Funding TK-12 Literacy and Mathematics Coaches **Literacy Screening** \$500 million one-time \$40 million one-time Expands Literacy Coaches Program and include Supports purchase of screening mathematics coaches materials and training for Prioritizes high-poverty schools educators who administer screenings **Literacy Network** \$5 million annually through 2029-30 Create a statewide network to provide resources to LEAs, highlight high-performing districts and best practices and provide support

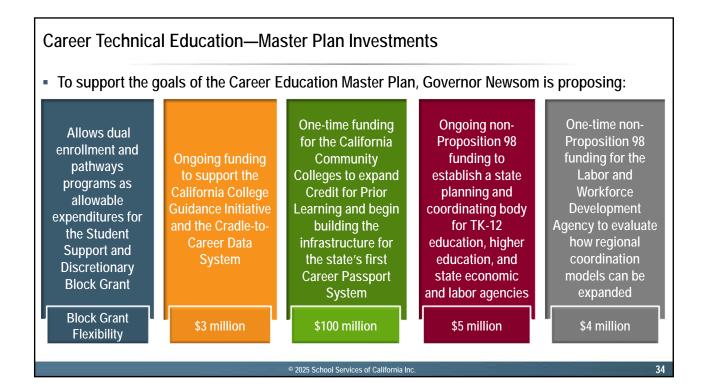
Universal School Meals Program

- In addition to applying the estimated statutory COLA for child nutrition programs, the Governor also proposes an increase of \$106.3 million ongoing to fully fund the universal school meals program for 2025-26
 - The state projects that nearly one billion meals will be served through the universal meals program in the 2025-26 school year
- The Governor also proposes \$150 million in one-time funding for specialized kitchen equipment, infrastructure, and training to support schools in providing more freshly prepared meals made with locally grown ingredients



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Next Steps for 2025-26 Budget Development—SSC Advice

- We do not yet have allocation or program details for many proposals in the Governor's Budget
 - Until more detail becomes available, do not include in 2025-26 budget development

Program	Include in 2025-26 Budget Development	Develop Tentative Internal Plan for Funding/Program Requirements
2.43% COLA (all applicable programs)		
LREBG Additional Funding	•	
TK LCFF Add-On For Ratios		
Discretionary Block Grant		Ž
TK-12 Literacy and Mathematics Coaches/Literacy Screenings		~
¹ ELO-P 55% Threshold		. /
¹ Extended Learning Opportunity Program		V



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State Special Education Funding Estimates Estimated COLA of 2.43% applied to special education funding Revenue generation continues to capture highest ADA for LEAs over three-year period Base Rate \$918.68 PS/RS¹ Rate \$20.48 Low Incidence \$3,777.73 No additional special education policy proposals included in the 2025-26 Governor's Budget Special education adjacent non-restricted funding estimates: Special Education Mental Health Services—\$82.05 per ADA

¹Program Specialist/Regionalized Services; ²rates vary

Special Education Multiyear Program Analysis and Projection LEAs should engage in multiyear program analysis to identify trends and patterns that may influence their service delivery, professional development, or capacity 70 60 50 40 30 20 needs Multiyear program analysis encourages alignment of LEA plans and initiatives, incorporates compliance and improvement monitoring for students with disabilities (SWD), and ensures a continuum of support for all learners The degree to which an LEA implements a Multi-Tiered System of Support with quality early intervention and prevention strategies plays a key role in the cost of serving students © 2025 School Services of California Inc



Special Education Multiyear Program Analysis and Projection

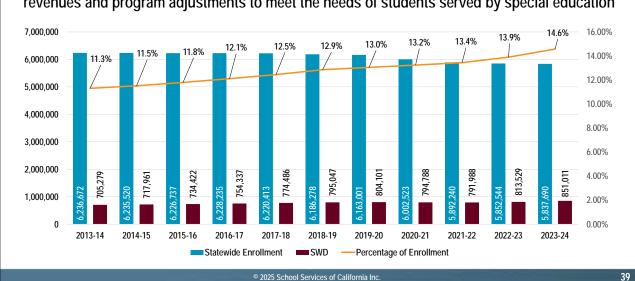
- Enrollment and demographics trends, data from the California School Dashboard, and performance indicator data sets can inform local planning and budgets
 - Special Education Local Plan Areas have access to local and regional data specific to SWD, incidence of disabilities, service delivery trends, and more
 - The Special Education Fiscal Collaborative provides support and resources to complete regional and statewide data comparisons



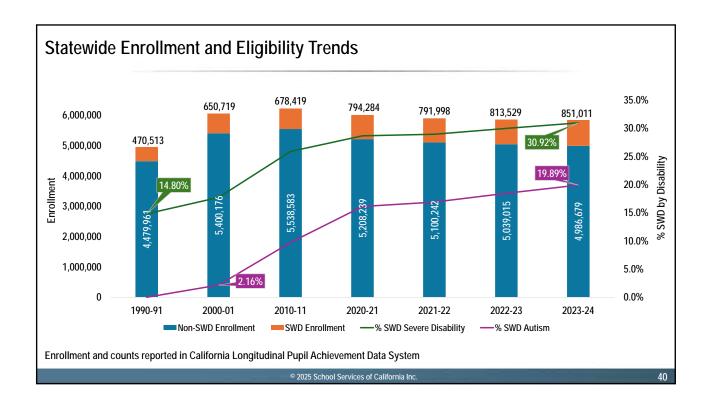
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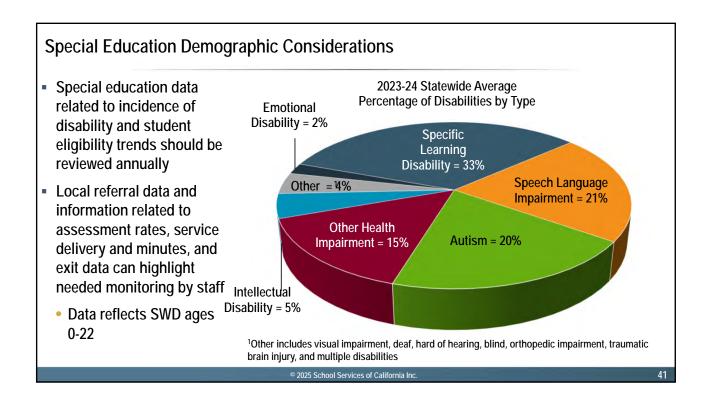
Statewide Enrollment and Incidence of Students with Disabilities

 Consideration of statewide and local trends for enrollment can support projections for necessary revenues and program adjustments to meet the needs of students served by special education

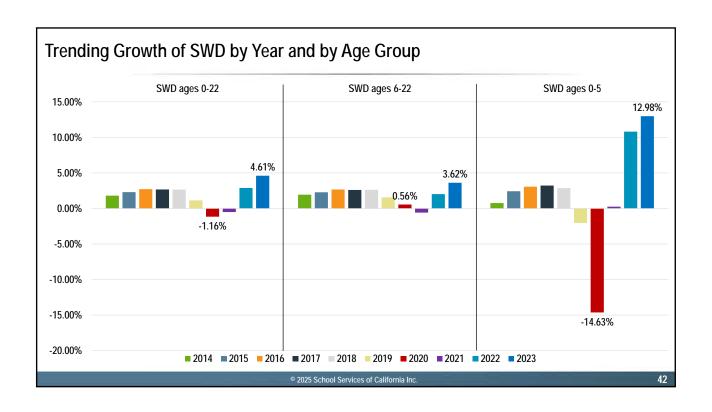


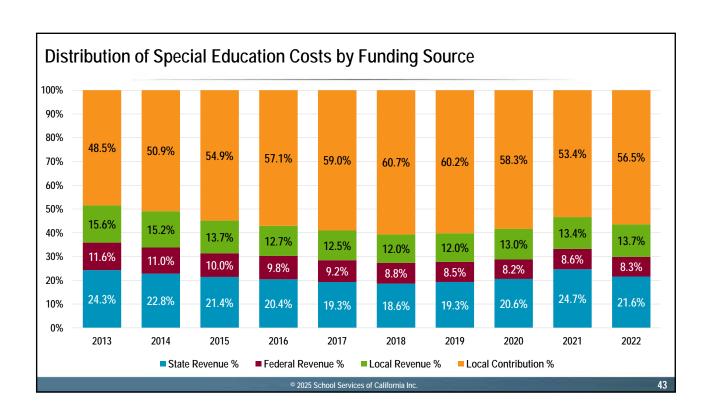




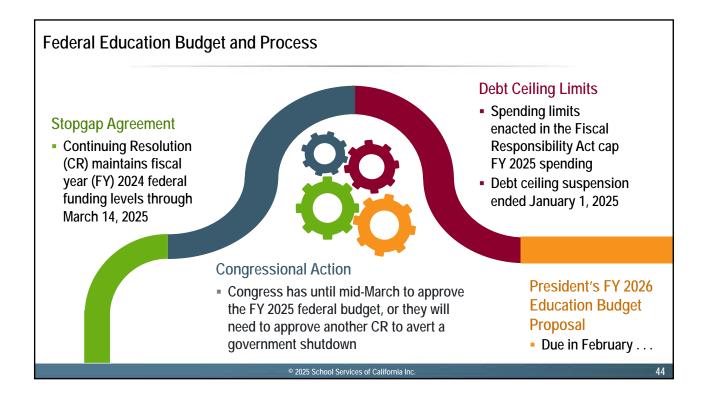












Social Security Fairness Act

The Social Security Fairness Act of 2023, which was signed into law by President Joe Biden on January 5, 2025, eliminated two provisions that have disadvantaged CalSTRS members and some CalPERS members in their retirement:

- Windfall Elimination Provision reduced Social Security benefits if CalSTRS/CalPERS retiree worked in a job in which they did pay into Social Security
- Government Pension Offset Provision modified Social Security benefit for spouse/widow(er) based on work where they did not pay Social Security tax

Human Resources Considerations

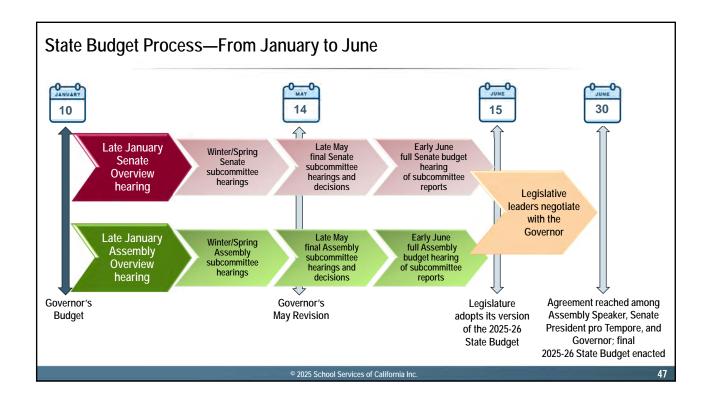


- The Social Security Protection Act (2004) requires government employers to disclose to employees if they are hired in a job not covered by Social Security (see Form SSA-1945)
- LEAs should monitor the Social Security Administration's website and prepare to update new hire materials, and communicate with current certificated and classified employees whose retirement may be impacted

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National Election Results—Republican Trifecta

- The 2024 General Election resulted in a Republican federal government trifecta, whereby the GOP controls both houses of Congress and the presidency
 - The Republicans will have the narrowest House majority in nearly 100 years
 - If two GOP members leave their House seats to join the Trump Administration as expected, there will be 217 Republicans, 215 Democrats, and 3 vacant seats in the House



- The GOP has a more comfortable margin in the Senate with 52 GOP seats to the Democrats' 47 seats (there is one vacancy due to Vice President J.D. Vance vacating his Ohio Senate seat)
 - Republican control of the Senate will allow President Donald Trump to install his Cabinet members and other positions requiring Senate confirmation more seamlessly than if Democrats retained control of the chamber

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National Election Results—Education Platform

- Trump intends to nominate Linda McMahon for U.S. Secretary of Education, who will be tasked with implementing Trump's education platform, including the following:
 - Ending teacher tenure and adopting merit pay
 - Offering school choice in every state
 - Emphasizing education to prepare students for jobs and careers
 - Overhauling standards on school discipline
 - Enforcing civil rights laws to stop schools from discriminating on the basis of race
 - Defunding schools that engage in inappropriate political indoctrination of children
 - Support schools that teach America's founding principles and western civilization
 - Championing the first amendment right to pray and read the Bible in school
 - Closing the Department of Education
- Closing the U.S. Department of Education would require an act of Congress, as would changing any specific funding streams through the budget process

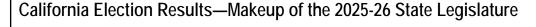
1 https://rncplatform.donaldjtrump.com/

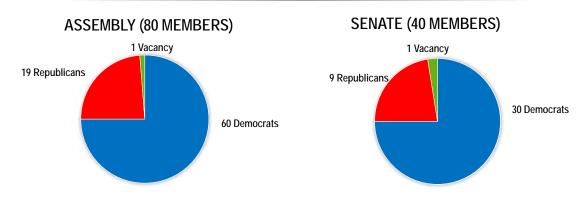
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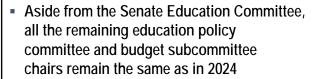
- Democrats retain their supermajority status, which allows them to approve legislation requiring a higher vote threshold without Republican support
- Due to the term limits, the Legislature sees significant turnover in membership every two years and the 2025 class is no different with 37 out of the 120 members newly elected

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2025-26 State Legislature—Education Committees

- With last year's Senate Education Committee Chair Josh Newman (D-Fullerton) losing his reelection bid, the big question was who Senate Leader McGuire would tap to fill the vacancy
 - The answer is freshman Senator Sasha Renée Pérez (D-Alhambra), who
 most recently served as mayor of Alhambra and focused on college access
 and affordability with the Campaign for College Opportunity





Assemblymember Al Muratsuchi (D-Torrance), Assembly Education Committee



Assemblymember David Alvarez (D-San Diego), Assembly Budget Subcommittee No. 3



Senator Sasha Renée Pérez



Senator John Laird (D-Santa Cruz), Senate Budget Subcommittee No. 1

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Emerging Legislative Priorities for Education

- With the bill introduction deadline a month away—and also perhaps due to the bill limitation on legislators—relatively few education bills have been introduced thus far
 - Regardless, some political hot topics have been introduced for the 2025-26 legislative session:

AB 49 (Muratsuchi) and Senate Bill 48 (Gonzalez, D-Long Beach)

Would further restrict the ability for Immigration and Customs
Enforcement officers to enter a school campus and/or be provided information by an LEA

AB 68 (Essayli, R-Corona)

Would require an armed school resource officer at each school campus AB 89 (Sanchez, R-Rancho Santa Margarita)

Would prohibit a transgender girl student from participating on a girls' interscholastic sports team ABX1 1 (Gabriel, D-Encino)

Would appropriate up to \$25 million "for the purpose of defending the state against enforcement and legal actions taken by the federal government"

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2025 Proposed Legislation—Paid Pregnancy Leave



Paid Pregnancy Leave AB 65 (Aguiar-Curry)

- Would provide up to 14 weeks of full pay to certificated and classified employees due to pregnancy, miscarriage, childbirth, termination of pregnancy, or recovery from those conditions
 - Would apply to public school employers
- Employee maintains group health coverage if applicable



Operational Considerations

 Paid leave may be taken before and would continue after childbirth if employee is disabled by pregnancy, childbirth, or related medical conditions



- Leave entitlement is not deducted from accrued statutory illness leave and would run consecutively with extended/differential leave
- No minimum service requirements to access this leave entitlement

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